Agenda Item No: 5

Meeting: 7 November 2013

NORTH LINCOLNSHIRE COUNCIL

LICENSING COMMITTEE

SCRAP METAL DEALERS ACT 2013

1. OBJECT AND KEY POINTS IN THIS REPORT

1.1 To advise members of a draft policy following the introduction of the Scrap Metal Dealers Act 2013.

2. BACKGROUND INFORMATION

- 2.1 The Scrap Metal Dealers Act 2013 will bring in a number of changes to the way that Scrap Metal businesses are regulated from 1 October 2013.
- 2.2 The Act repeals the Scrap Metal Dealers Act 1964 (and linked legislation) and Part 1 of Vehicles (Crime) Act 2001, creating a revised regulatory regime for the scrap metal recycling and vehicle dismantling industries.
- 2.3 Bringing together the scrap metal and motor salvage schemes into this new regime will reduce duplication and the overlapping regimes for the vehicle salvage and scrap metal industries scheme.
- 2.4 There is no statutory obligation for the Council to have a policy in relation to scrap metal, however in order to determine applications a consistent approach is needed. This policy will enable such an approach to be adopted, albeit that each application will need to be determined on its own merits.
- 2.5 A copy of the Draft Scrap Metal Dealers Policy is attached to this report as Appendix A. Should the draft policy be agreed, then consultation will commence with all interested parties.

3. OPTIONS FOR CONSIDERATION

- 3.1 Option 1 To approve the report and the draft policy.
- 3.2 Option 2 To reject the report and the draft policy.

4. ANALYSIS OF OPTIONS

- 4.1 Option 1 Approval of the draft policy will enable the council to consult on how applications will be determined and how the regulated activities will be controlled.
- 4.2 Option 2 Rejecting the draft policy and not having a policy would mean that the Council could face challenges as there would be no direction as to how matters would be dealt with.

5. RESOURCE IMPLICATIONS (FINANCIAL, STAFFING, PROPERTY, IT)

5.1 Financial – There are no financial, staffing, property or IT implications from this report.

6. OTHER IMPLICATIONS (STATUTORY, ENVIRONMENTAL, DIVERSITY, SECTION 17 - CRIME AND DISORDER, RISK AND OTHER)

- 6.1 Statutory There is no legal requirement to have a policy, however it is deemed good practice to have one. The policy will set out how maters will be dealt with, which will allow for a consistent approach.
- 6.2 Risk There is a risk that should the Council not adopt a policy, then decisions could be challenged.
- 6.3 There are no environmental, diversity, Section 17, or other implications.

7. OUTCOMES OF CONSULTATION

7.1 Formal Consultation will commence following the approval of this report.

8. **RECOMMENDATIONS**

8.1 That the report is approved and that consultation on the draft policy commence.

DIRECTOR OF PLACES

Civic Centre Ashby Road Scunthorpe North Lincolnshire DN16 1AB

Author: Nick Bramhill Date: 28 October 2013

Background Papers used in the preparation of this report - Nil



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Licensing Policy

SCRAP METAL DEALERS

DRAFT - October 2013

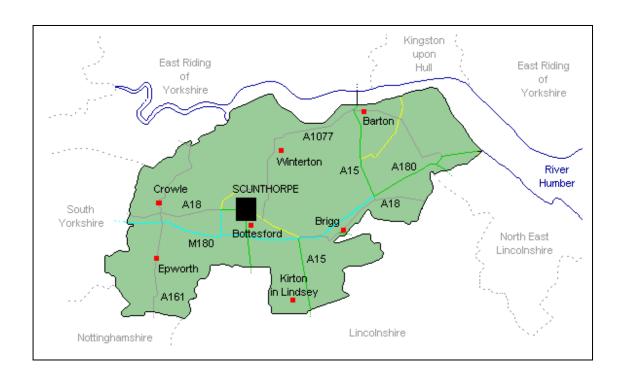
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Introduction

1 The Area of North Lincolnshire

- (1) North Lincolnshire covers a mix of urban and rural areas. It includes the towns of Scunthorpe, Barton upon Humber and Brigg. There are also several market towns, villages and rural areas. Its total area is 328 square miles.
- (2) The 2011 Census gave the population of North Lincolnshire as 167,400.
- (3) Below is a map of the area.



2 General Information

- (1) The aim of this policy is to set out how the Council will regulate and deal with applications for Scrap Metal Dealers issued in accordance with the Scrap Metal Dealers Act 2013.
- (2) This policy will guide the licensing authority when it considers applications for both site and collectors licences.

3 Consultation

October 2013

- (1) In determining this licensing policy, the Council has consulted the following people and bodies:
 - Chief Constable of Humberside Police
 - Humberside Fire and Rescue Service
 - The Environment Agency
 - Charitable Organisations
 - Individuals and Businesses Registered as Scrap Metal Dealers
 - Individuals and Businesses Registered as Motor Salvage Operators
 - Federation of Small Businesses
- (2) We have also consulted various other professional people within the council. These include:
 - Development Control
 - Environmental Health
 - Waste Management
 - Legal Services
 - Leader of Conservative Group
 - Leader of Labour Group
 - Chair of Licensing Committee
 - Cabinet Member for Highways and Neighbourhoods
- (3) We have considered and taken into account the views of all the appropriate bodies and organisations.

4 Review of the Policy

(1) This policy will be reviewed every five years. At the time of the review, we will again consult all interested parties. As well as the three-yearly reviews, we will continue to evaluate the policy and may update it at any time.

5 Contacts

(1) The licensing function is part of the Places Directorate. Our address is:

Licensing Team
Church Square House
PO Box 42
Scunthorpe
North Lincolnshire
DN15 6XQ

(2) To ask about any licensing issue, first contact the Licensing Team on (01724) 297750 or visit our website: www.northlincs.gov.uk, or via email on licensing@northlincs.gov.uk

Part 1 – Licensing Principles, Process and Delegation

Introduction

This part of the policy sets out the principles the council will adopt when dealing with applications for Scrap Metal Site and Collectors licences. It explains the roles and duties carried out by the Licensing Committee, Cabinet Member and Officers and explains how decisions will be made.

6 Licensing Principles

- (1) The Licensing Authority aims to provide a clear, consistent licensing service to service users.
- (2) Applications will be determined in accordance with the delegation set out in **paragraph 8** and in accordance with Part 4 of this policy.
- (3) When considering licence applications, we will consider all relevant information. We will determine each application on its own merits.
- (4) The Council will consider applications with reference to other adopted policies. Such policies may include:
 - Local Development Framework
 - Enforcement Policies
 - Community Safety Strategy
- (5) Section 17 of the Crime and Disorder Act 1998 states that Councils "must do what is reasonably necessary to prevent crime and disorder in the area". The Council wants North Lincolnshire to be safe for everyone, irrespective of age, gender or ethnic background.

7 Cabinet Member and the Licensing Committee

(1) The Cabinet Member with responsibility for the area of work which includes licensing will be responsible for determining this policy, with a copy being presented to the Licensing Committee for information.

8 The Licensing Process & Delegation of Functions

- (1) Applications for scrap metal site and collectors licences are delegated to either the Cabinet Member of Neighbourhood and Environment or to the Director of Places.
- (2) Delegation will be as follows:

Matter to be dealt with	Cabinet Member	Licensing Committee	Officers
Application for a Scrap Metal Site Licence			All applications.
Application for a Scrap Metal Collectors Licence			All applications
Hear applications for Scrap Metal Site and Collectors Licence where there are relevant convictions or has been relevent enforcement action			Hearing to held by Head of Trading Standards and Licensing and Licensing Manager
Review of Policy & Conditions	All cases	Copy for Information	

(3) All matters of policy will be dealt with by the Cabinet Member for Neighbourhood and Environment, with a copy referred to the Licensing Committee, for information.

9 Decisions

- (1) Following the determination of an application, we will inform the applicant of the decision. We will then send confirmation in writing, as soon as possible after the decision, or in any case within fourteen days of the hearing. Details of the applicant's right of appeal will be included in the notification.
- (2) The Licensing Authority will provide the reasons for all decisions to the applicant and persons/statutory authorities making an objection.

10 Working in Partnership

(1) The Council aims to work in partnership when dealing with scrap metal businesses operating within North Lincolnshire. Such partnerships will include Humberside Police, Safer Neighbourhoods, the Environment Agency and other council departments.

11 Integrating Strategies

- (1) Where possible, we will integrate our policy with other policies and strategies. These need to be taken into consideration as follows:
- (2) The Local Development Framework We will look to work with Planning to ensure as far as possible that all premises have the appropriate consent.
- (3) <u>Crime Reduction Partnerships</u> We will work very closely with our partners to reduce crime and disorder. We will actively look at ways in which we can reduce crime and disorder and the fear of crime.
- (4) Other Partnerships We will work in partnership with other bodies as required.

Part 2 – Types of Licence

<u>Introduction</u>

This part of the Licensing Policy highlights the different type of licence.

It also highlights the council's undertaking to avoid duplication with other statutory provisions and our commitment to work in partnership with other enforcement agencies. Where applicants need to have regard to other legal requirements, then the Licensing Authority will aim to "signpost" applicants to the relevant organisation.

The Council aims to provide a consistent licensing service. At the same time, it aims to prevent the dealing of scrap metal being a source of income for criminal elements.

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12 Statutory Requirements

- (1) The Scrap Metal Dealers Act 2013 received Royal Assent on 28 February 2013. The Act repeals the Scrap Metal Dealers Act 1964 (and linked legislation) and Part 1 of Vehicles (Crime) Act 2001 creating a revised regulatory regime for the scrap metal recycling and vehicle dismantling industries.
- (2) The Act maintains local authorities as the principal regulator, but replaces the old registration system with a full licensing regime. It grants power to refuse a licence to "unsuitable" applicants and a power to revoke licences if the dealer becomes "unsuitable".
- (3) The Act requires a scrap metal dealer to obtain a licence in order to carry on business as a scrap metal dealer.

13 Definition of a Scrap Metal Dealer

- (1) A person carries on business as a scrap metal dealer if:
 - (a) they wholly or partly buy or sell scrap metal (whether or not sold in the form it was bought); or
 - (b) they carry on business as a motor salvage operator, as per **paragraph** 13(3).
- (2) Ancillary sales a person selling scrap metal merely as surplus materials or as a by-product of manufacturing articles is NOT regarded as a scrap metal dealer.
- (3) Motor salvage operation is defined in the Act as a business that consists wholly or mainly of:
 - (a) recovering salvageable parts from motor vehicles for re-use or sale and selling the remainder of the vehicle for scrap
 - (b) buying written-off vehicles, repairing and reselling them
 - (c) buying or selling motor vehicles which are to be the subject of any of the activities mentioned in (a) or (b)
 - (d) wholly or mainly in activities falling within paragraphs (b) and (c)

(4) Scrap metal includes:

- (a) Any old, waste or discarded metal or metallic material, and
- (b) Any product, article or assembly which is made from or contains metal and is broken, worn out or regarded by its last holder as having reached the end of its useful life.

Scrap metal does not include:

- (a) Gold
- (b) Silver
- (c) Any alloy of which 2% or more by weight is attributable to gold or silver

14 Types of Licence

- (1) Anyone wishing to operate a business as a scrap metal dealer will require a licence. There are two types of licence:
 - a) a site licence; or
 - b) a collectors licence.

15 Licence Fee

(1) The application must be accompanied by the fee set by the Council, under guidance from the Secretary of State with the approval of the Treasury. Fees will be reviewed on an annual basis to ensure that the fee charged does not cost more than the cost of processing the application and that the income does not exceed the cost of delivering the service.

16 Scrap Metal Site Licences

- (1) The site licence authorises the licensee to carry on business at the site(s) identified in the licence.
- (2) The site licence must include:
 - (a) the name of the licensee
 - (b) the name of the authority
 - (c) identify all the sites in the authority's area at which the licensee is authorised to carry on business
 - (d) the name of the site manager of each site
 - (e) the date of expiry
- (3) The site licence also permits the licence holder to act as a collector.

17 Scrap Metal Collectors Licence

- (1) The collectors licence authorises the licensee to carry on business as a mobile collector within the area of North Lincolnshire.
- (2) The collectors licence must include:
 - (a) the name of the licensee
 - (b) the name of the authority
 - (c) the date of expiry

18 Revocation of a Licence or Imposition of Conditions

(1) The authority may revoke a scrap metal licence if it is satisfied that the licensee does not carry on the business of scrap metal dealing at any of the sites identified in the licence.

- (2) The authority may revoke a licence if it is satisfied that a site manager named in the licence does not act as site manager at any of the sites identified in the licence.
- (3) The authority may revoke a licence if it is no longer satisfied that the licensee is a suitable person to carry on business as a scrap metal dealer and the authority shall have particular regard to any "relevant offences" and "relevant enforcement action" and to those matters contained in paragraphs 26(3), 27(1), 28(1) and 42 of this policy.
- (4) If the licensee or any site manager named in a licence is convicted of a relevant offence, the authority may vary the licence by adding one or both of the conditions set out in paragraph 26(2).
- (5) A revocation or variation comes into effect when no appeal under paragraph 51 is possible in relation to the revocation or variation, or when any such appeal is finally determined or withdrawn.
- (6) If the authority considers that the licence should not continue in force without conditions, it may by notice provide:
 - (a) that, until a revocation comes into effect, the licence is subject to one or both of the conditions set out in paragraph 26(2), or
 - (b) that a variation under this paragraph comes into effect immediately.
- (7) All reference in this policy to copy licences shall be construed as original copies officially endorsed and issued by the Council as the licensing authority.

19 Term of Licence

- (1) The licence is issued for a period of three years, save if the licence is withdrawn, in which case the licence expires at the end of the day of withdrawal. If refused, the licence expires at the end of any appeal period, or after such a period when the appeal is finally determined or withdrawn.
- (2) All licences issued by the Council pursuant to the Act remain the physical property of the Council and must be returned to the Council as required on expiry or revocation. Action may be taken for the recovery of any licence not returned as required and any such action may be taken into account in relation to any future application for a licence.

20 Variation of Licence

- (1) A licence may be varied from one type to the other. A variation application must be made to reflect changes to:
 - Site licence the name of licensee, the sites, site manager
 - Collector's licence name of licensee

- (2) The variation can amend the name of the licensee but cannot transfer the licence to another person.
- (3) Application is to be made to the issuing authority and contain particulars of the changes to be made to the licence.

21 Renewal

- (1) When a licence is renewed the three year validity period commences on the day of receipt. Should a renewal application be withdrawn, the licence expires at the end of the day on which the application is withdrawn.
- (2) Where a renewal application has been refused the licence expires when no appeal has been made under paragraph 2 of Schedule 1 of the Act or any such appeal has resulted in confirmation of the refusal.

Part 3 – Determination of Applications

<u>Introduction</u>

This part of the policy deals with how applications for a Scrap Metal Site and a Scrap Metal Collectors Licence will be determined. It sets out the material considerations that will be looked at for each application and who the Council will consult, if needed.

22 Application

- (1) The application form, available from the Licensing Department, should be accompanied by the following documentation:
 - a) full name of applicant (if an individual), date of birth and usual place of residence
 - b) name and registered number of the applicant (if a company) and registered office
 - c) if a partnership full name of each partner, date of birth and usual place of residence
 - d) proposed trading name
 - e) telephone number and email address (if any) of applicant
 - f) address of any site within any other local authority at which carry on business as a scrap metal dealer or propose to do so
 - g) any relevant environmental permit or registration in relation to the applicant (Waste Carriers, Insurance to Carry Scrap and three years waste transfer notes/duty of care paperwork/weigh bridge receipts)
 - h) details of any other scrap metal licence issued to the applicant within a period of 3 years ending with the date of the application.
 - i) details of the bank account which is proposed to be used in order to comply with section 11
 - j) details of any relevant conviction or enforcement action taken against the applicant.
- (2) For site licence, the applicant must also provide the following documentation:
 - a) the address of each site proposed to be identified in the licence (or if renewal, each site identified for which renewal is sought)
 - b) the full name, date of birth and usual place of residence of each individual proposed to be named in the licence as a site manager (other than the applicant).
 - c) site manager details to be included for (g) (h) and (j) above
- (3) Please note the collectors licence allows a business or individual to operate only within that authority's area, therefore individuals wishing to collect across borders will be required to obtain a collectors licence from the relevant local authority where they wish to collect and sell.
- (4) All applicants are required to provide a basic disclosure of criminal convictions with the application.
- (5) The deemed consent provisions of the EU Services Directive shall not apply to applications where insufficient information has been provided by the applicant, as the authority is prohibited by primary legislation from issuing a licence unless and until it can be satisfied the applicant is suitable. Once all information has been received and the application has been deemed as complete, then the Council will ensure that the

application is processed within 56 days of the receipt of the final piece of information.

23 Further Information

- (1) The Council may request (at the time of application or later) that additional information is provided, as may be considered relevant for the purpose of considering the application.
- (2) Failure to provide such information may result in the application being declined.

24 Notification or Consultation on Applications

- (1) The Council may also notify or consult other persons regarding the suitability of an applicant, including in particular:
 - (a) any other local authority;
 - (b) the Environment Agency;
 - (c) an officer of a police force;
 - (d) North Lincolnshire Council's Environmental Health Department.

25 Decision Process

- (1) A local authority must determine whether the applicant is a suitable person to carry on business as a scrap metal dealer and may not issue a licence unless satisfied that the applicant is suitable.
- (2) In determining the suitability of the applicant(s), the authority may have regard to any information which it considers to be relevant.
- (3) North Lincolnshire Council have determined that the following information is necessary to determine an applicant's suitability to hold a licence:
 - (a) whether the applicant or site manager has been convicted of any relevant offence;
 - (b) whether the applicant or site manager has been the subject of any relevant enforcement action;
 - (c) any previous refusal of an application for the issue or renewal of a scrap metal licence (and the reasons for the refusal);
 - (d) any previous refusal of an application for a relevant environmental permit or registration (and the reasons for the refusal);
 - (e) any previous revocation of a scrap metal licence (and the reasons for the revocation);
 - (f) whether the applicant has demonstrated that there will be in place adequate procedures to ensure that the provisions of this Act are complied with.
- (4) In this section:

- (a) "site manager" means an individual proposed to be named in the licence as a site manager
- (b) "relevant offence" means an offence which is prescribed for the purposes of the Act in regulations made by the Secretary of State, and
- (c) "relevant enforcement action" means enforcement action which is so prescribed by regulations.
- (5) Where the applicant is a company, the Council will consider the suitability of the said business by considering the suitability of the following person(s):
 - (a) any director of the company
 - (b) any secretary of the company
 - (c) any shadow director of the company (that is to say, any person in accordance with those directions or instructions the directors of the company are accustomed to act)
- (6) Where the business is carried out as a partnership, the Council will consider the suitability of each partner.
- (7) When determining an application and considering the suitability of the applicants, the Council will have regard to any guidance issued by the Secretary of State.

26 Relevant Offences

- (1) Having regard to the objectives of the Act the authority has determined that convictions and cautions for the following offences are relevant and subject to the provisions of paragraph 23, will determine that the applicant is unsuitable to be issued with a licence, where an applicant or any other person required to be named or identified in the application has an unspent conviction, endorsement or caution.
 - Theft
 - Overloading
 - Motoring offences?
 - Substance Misuse
 - Organised Crime
 - Fraud
 - Money laundering
 - Section 33 EPA (Fly tipping)
 - Section 34 EPA (Duty of care)
 - Breach of permitting regulations
 - Control of Pollution Amendment Act 1989 (Waste Carriers)
 - Violent Offences/Assaults / offences against the person?
- (2) If the applicant or any site manager has been convicted of a relevant offence, the authority may include in the licence one or both of the following conditions:

- (a) that the dealer must not receive scrap metal except between 9am and 5pm on any day:
- (b) that all scrap metal received must be kept in the form in which it is received for a specified period, not exceeding 72 hours, beginning with the time when it is received.
- (3) Insofar as any of the offences contained in paragraph 26(1) are not prescribed as "relevant offences" for the purposes of the Act the Council may nevertheless require further information from the applicant to assist in determining the suitability of the applicant. The Council may not treat any such offence or enforcement action as a "relevant offence" or "relevant enforcement action" for the purposes of the Act but shall nevertheless consider such an offence as a significant offence in relation to the suitability of the applicant to hold a licence.

27 Relevant Enforcement Action

- (1) Having regard to the objectives of the Act the authority has determined that it may presume that the applicant may be unsuitable to be issued with a licence where an applicant or any other person required to be named or identified in the application has been the subject of any of the following forms of enforcement action within the period of five years prior to the application:
 - Closure notice pursuant to the Act
 - Closure order pursuant to the Act
 - Action for recovery of possession of out of date or discontinued licences
 - (add any further specified enforcement actions)

28 Additional Offences and/or Enforcement Action

- (1) Having regard to the objectives of the Act the authority has determined that it will consider the following offences or enforcement actions relating to any person relevant to the licence as being of particular relevance to the suitability of the licence holder:
 - Written warning relating to scrap metal licence compliance
 - Waste regulations 2011 enforcement, compliance and stop notices
 - Permitting regulations notices
 - Planning Breach of Condition / Enforcement Notices
 - Statutory nuisance abatement notice
 - Relevant intelligence from the authority and statutory partners
 - Breach of statutory nuisance abatement notice
 - (add any further specified enforcement actions)

29 Right to Make Representations

- (1) If the Council proposes to refuse an application or to revoke/vary a licence a notice shall be issued to the applicant/licensee setting out what the authority proposes to do and the reasons for this. The notice shall also state that within the period specified the applicant/licensee can either:
 - a) make representations about the proposal, or
 - b) inform the authority that the applicant/licensee wishes to do so.
- (2) The period specified in the notice shall be not less than 14 days beginning with the date on which the notice is given to the applicant/licensee. Within this time the applicant/licensee must notify the Council whether the applicant / licensee wishes to make representations. Should this period expire and the applicant/licensee has not made representations or informed the authority of their wish to do so the authority may refuse the application, or revoke or vary the licence.
- (3) If, within the period specified, the applicant/licensee informs the authority that they wish to make representations, the authority shall allow a reasonable period to make representations and may refuse the application or revoke or vary the licence if they fail to make representations within that period.
- (4) If the applicant/licensee notifies the authority that they wish to make oral representations, the authority shall give them the opportunity of appearing before, and being heard by, the Licensing Manager and the Head of Trading Standards and Licensing who have been authorised to determine applications by the Council.

30 Decision making

- (1) The Council is aware of its duty not to fetter its discretion and shall permit representations from the applicant as to any exceptional circumstances indicating that it may nevertheless be appropriate to receive a licence. Each application shall be determined on its own merits and decisions shall be based on the information received, having taken into account this policy and any guidance issued by the Secretary of State
- (2) The authority may not treat any such enforcement action as a "relevant enforcement action" for the purposes of the Act but shall nevertheless consider such an action as a significant issue in relation to the suitability of the applicant to hold a licence.

31 Notice of Decision

(1) If the application is refused, or the licence is revoked or varied, notice shall be given to the applicant/licensee setting out the decision and the reasons for it. The notice shall also state that the applicant/licensee may appeal against the decision, the time within which the appeal may be brought (21 days beginning with the day on which notice of the decision was given) and, if revoked or varied, the date on which the revocation of variation is to take effect.

32 Appeals

- (1) An applicant may appeal to a magistrates' court against the refusal of an application or a variation. The licensee may appeal to a magistrates' court against the inclusion in a licence of a condition under Section 3(8) of the Act or the revocation or variation of a licence.
- (2) An appeal must be made within 21 days beginning on the day the notice to refuse the application, to include the condition or to revoke or vary the licence under section 4 was given.
- (3) On appeal, the magistrates' court may confirm, vary or reverse the authority's decision, and give such directions as it considers appropriate having regard to the provisions of the Act.
- (4) The authority must comply with any directions given by the magistrates' court. Although the authority need not comply with such directions until the time for making an application under section 111 of the Magistrates' Courts Act 1980 has passed or if such an application is made, until the application is finally determined or withdrawn.

Part 4 – Statutory Requirements

Introduction

Within the Scrap Metal Dealers Act 2013 there are a number requirements placed on the Council and Scrap Metal Dealers and Collectors as well. This part of the policy sets out the said requirements for the Council in relation to registers and sharing information, etc and the requirements placed on licensees.

33 Use of Data

- (1) This section applies to information which has been supplied to a local authority under this Act and relates to a scrap metal licence or to an application for or relating to a licence.
- (2) The local authority must supply any such information to any of the following persons who request it for purposes relating to this Act:
 - (a) any other local authority;
 - (b) the Environment Agency;
 - (c) an officer of a police force.
- (3) This section does not limit any other power the authority has to supply that information.

34 Register of Licences

- (1) The Environment Agency maintains a register of scrap metal licences issued by authorities in England and each entry must record:
- (a) the name of the authority which issued the licence
- (b) the name of the licensee
- (c) any trading name of the licensee
- (d) the address of the site identified in the licence
- (e) the type of licence, and
- (f) the date on which the licence is due to expire
- (2) The registers are to be open for inspection to the public

35 Notification of Material Changes

- (1) An applicant for a scrap metal licence, or for the renewal of variation of a licence, must notify the authority to which the application was made of any changes which materially affect the accuracy of the information which the applicant has proved in connection with the application.
- (2) A licensee who is not carrying on business as a scrap metal dealer in the area of the authority which issued the licence must notify the authority within 28 days.
- (3) If a licence is issued to a business under a trading name the licensee must notify the authority which issued the licence of any change to that name within 28 days.
- (4) The authority must notify the Environment Agency, of the following:
 - (a) any notification given to the authority under **paragraph 35(2) or 35(3)**.
 - (b) any variation made by the authority under **paragraph 45(1)** (variation of type of licence or matters set out in licence), and

- (c) any revocation by the authority of a licence
- (5) Notification under **paragraph 35(4)** must be given within 28 days of the notification, variation or revocation in question.

36 Displaying the Licence

- (1) A copy of a site licence must be displayed at each site identified in the licence. The copy must be displayed in a prominent place in an area accessible to the public.
- (2) A copy of a scrap metal dealers' licence must be displayed on any vehicle that is being used for the purpose of acting as a collector. This must be displayed in a manner enabling it easily to be read by a person outside the vehicle.

37 Verification of Suppliers Identity

- (1) Prior to receiving scrap metal the scrap metal dealer must verify the person's full name and address by reference to documents, data or other information obtained from a reliable and independent source.
- (2) Should verification not be gained then each of the following are guilty of an offence:
 - (a) the scrap metal dealer
 - (b) if metal is received at the site, the site manager
 - (c) any person who, under arrangements made by a person within sub-paragraph (a) or (b), has responsibility for verifying the name and address.

38 Payment for Scrap Metal

- (1) A scrap metal dealer must only pay for scrap metal by either:
 - (a) a cheque (which is not transferrable under Section 81A Bills of Exchange Act 1882); or
 - (b) electronic transfer of funds (authorised by a credit, debit card or otherwise)
- (2) Payment includes paying in kind with goods or services.

39 Maintaining Records (Receipt of Scrap Metal, etc)

- (1) If any metal is received in the course of the dealer's business the dealer must record the following information:
 - (a) description of the metal, including its type (types if mixed), form, condition, weight and any marks identifying previous owners or other distinguishing features
 - (b) date and time of receipt

- (c) the registration mark of the vehicle delivered by
- (d) full name and address of person delivering it
- (e) full name of the person making payment on behalf of the dealer
- (2) The dealer must keep a copy of any documents used to verify the name and address of the person delivering the metal.
- (3) If payment is made via cheque, the dealer must retain a copy of the cheque.
- (4) If payment is made via electronic transfer, the dealer must keep a receipt identifying the transfer, or (if no receipt identifying the transfer) record particulars identifying the transfer.

40 Maintaining Records (Disposal of Scrap Metal)

- (1) The Act regards the metal to be disposed of:
 - (a) whether or not in the same form it was purchased,
 - (b) whether or not the disposal is to another person
 - (c) whether or not the metal is despatched from a site
- (2) Where the disposal is in the course of business under a site licence, he following must be recorded:
 - (a) description of the metal, including its type (or types if mixed), form and weight
 - (b) date and time of disposal
 - (c) if to another person, their full name and address
 - (d) if payment is received for the metal (by sale or exchange) the price or other consideration received
- (3) If disposal is in the course of business under a collector's licence, the dealer must record the following information:
 - (a) the date and time of the disposal
 - (b) if to another person, their full name and address

41 Maintaining Records (Supplementary)

- (1) The information in **paragraphs 39 and 40** must be recorded in a manner which allows the information and the scrap metal to which it relates to be readily identified by reference to each other.
- (2) The records mentioned in **paragraph 39** must be marked so as to identify the scrap metal to which they relate.
- (3) Records must be kept for a period of 3 years beginning with the day on which the metal is received or (as may be the case) disposed of.

- (4) If a scrap metal dealer fails to fulfil a requirement under **paragraph 39** or 40 or this paragraph each of the following is guilty of an offence by way of section 15 of the Act:
 - (a) the scrap metal dealer
 - (b) if the metal is received at or (as the case may be) despatched from a site, the site manager
 - (c) any person who, under arrangements made by a person within paragraph(a)or (b) has responsibility for fulfilling the requirement.
- (5) It is a defence for a person within who is charged with an offence under section 15 of the Act to prove that the person:
 - (a) made arrangements to ensure that the requirement was fulfilled, and
 - (b) took all reasonable steps to ensure that those arrangements were complied with.

42 Code of Practice

- (1) In relation to all considerations of possible revocation or variation and all applications for grant or renewal of a licence the authority shall consider the suitability of the applicant or licence holder with regard to adherence or otherwise by the licence holder or any other person identified in the licence to the Code of Practice annexed to this policy at Appendix A or the applicant's willingness to adhere to the Code of Practice or to any other relevant body or licensing authority's Code of Practice in the case of a first application. Failure to adhere to the Code of Practice shall be considered particularly relevant to the suitability of the applicant or licence holder to hold a licence.
- (2) Without prejudice to the above, where an officer of the Council has reason to believe that a licence is not being operated in accordance with the Code of Practice but it is in that officer's opinion reasonable to deal with the cause of complaint by way of a written warning or further written warning then the matter may be dealt with by written warning to the licence holder.
- (3) Where a licence holder has received a second written warning from an officer of the Council then the licence holder shall be asked to meet with the appropriate officer of the Council to discuss the reasons for the issue of the previous written warnings and the officer shall warn the licence holder that the licence shall be subject to revocation should there be any repetition of the matter of complaint, on the basis that the licence holder is no longer considered to be suitable to hold a licence.
- (4) Where an officer of the Council has reason to believe that there are grounds for issuing a third written warning then the relevant licence holder shall be presumed by the Council to be an unsuitable person to hold a licence, subject to any representation from the licence holder

that there may be exceptional circumstances to justify the circumstances of the failure to remedy the cause of complaint.

Part 5 - Enforcement

<u>Introduction</u>

This section of the Licensing Policy details the council's commitment to enforcing the provisions contained within the appropriate legislation.

It also highlights the council's commitment to work in partnership with all enforcement agencies, to provide consistent enforcement on licensing issues.

43 Powers of Entry

- (1) A constable or an officer of the Council may enter and inspect a licensed site at any reasonable time on notice to the site manager.
- (2) A constable or an officer of the Council may enter and inspect a licensed site at any reasonable time, otherwise than on notice to the site manager, if
 - (a) reasonable attempts to give notice have been made and failed, or
 - (b) entry to the site is reasonably required for the purpose of ascertaining whether the provisions of this Act are being complied with or investigating offences under it and (in either case) the giving of the notice would defeat that purpose.
- (3) Paragraphs 43(1) and 43(2) do not apply to residential premises.
- (4) A constable or an officer of the Council is not entitled to use force to enter premises in the exercise of the powers identified in paragraphs 43(1) and 43(2).
- (5) A justice of the peace may issue a warrant authorising entry in accordance with section 16 of the Act to any premises within paragraph 43(6) if the justice is satisfied by information on oath that there are reasonable grounds for believing that entry to the premises is reasonably required for the purpose of:
 - (a) securing compliance with the provisions of the Act, or
 - (b) ascertaining whether those provisions are being complied with
- (6) Premises are within this paragraph if
 - (a) the premises are a licensed site, or
 - (b) the premises are not a licensed site but there are reasonable grounds for believing that the premises are being used by a scrap metal dealer in the course of business.
- (7) A constable or an officer of the Council may, if necessary, use reasonable force in the exercise of the powers under a warrant under section 16 of the Act.
- (8) A constable or an officer of the Council may:
 - (a) require production of, and inspect, any scrap metal kept at any premises mentioned in **paragraphs 43(1) and 43(2)** or in a warrant under section 16.
 - (b) require production of, and inspect, any records kept in accordance with section 13 or 14 of the Act and any other records relating to payment for scrap metal
 - (c) take copies of or extracts from any such records.

(9) Officers of the Council will undertake where reasonable and practicable to give a notice of their powers and your rights on entry to any site licensed pursuant to the Act and the licence holder, site managers and other operatives should note that officers may use recording to assist them in their duties whilst on site.

44 Closure of Unlicensed Sites

- (1) A Closure Notice may be issued to any premises that are being used in the course of a business as a scrap metal business. Such notices may not be issued for residential premises.
- (2) A constable or the local authority must be satisfied that the premises are being used by a scrap metal dealer in the course of business and that the premises are not a licensed site.
- (3) In such circumstances a "closure notice" may be issued by a constable or local authority which states they are satisfied of the above, the reasons for that, that the constable or local authority may apply to the court for a closure order and the notice shall specify the steps which may be taken to ensure that the alleged use of the premises ceases.
- (4) The notice shall be given to the person who appears to be the site manager of the premises and any person who appears to be a director, manager or other officer of the business in question. The notice may also be given to any person who has an interest in the premises.
- (5) The notice shall be given to a person who occupies another part of any building or structure of which the premises form part and the constable or local authority believes at the time of giving the notice, that the person's access to that other part would be impeded if a closure order were made in respect of the premises.

45 Cancellation of Closure Notice

(1) A "cancellation notice" issued by a constable or local authority may cancel a closure notice. This takes effect when it is given to any one of the persons to whom the closure notice was given. This must also be given to any other person to whom the closure notice was given.

46 Application for Closure Order

- (1) When a closure notice has been given, a constable or the local authority shall make a complaint to a justice of the peace for a closure order. This may not be made less than 7 days after the date on which the closure notice was given or more than 6 months after that date.
- (2) A complaint under this paragraph may not be made if the constable or authority is satisfied that the premises are not (or are no longer) being

used by a scrap metal dealer in the course of business and there is no reasonable likelihood that the premises will be so used in the future.

47 Closure Order

- (1) A closure order requires that a premises be closed immediately to the public and remain closed until a constable or the local authority makes a termination of closure order by certificate, the use of the premises by a scrap metal dealer in the course of business be discontinued immediately and that any defendant pay into court such sum as the court determines and that the sum will not be released by the court to that person until the other requirements of the order are met.
- (2) The closure order may include a condition relating to the admission of persons into the premises, the access by persons to another part of any building or other structure of which the premises form part.
- (3) A closure order may include such provision as the court considers appropriate for dealing with the consequences if the order should cease to have effect.
- (4) As soon as practicable after the closure order is made, the complainant must fix a copy of it in a conspicuous position on the premises in respect of which it was made.
- (5) A sum ordered to be paid into court under a closure order is to be paid to the designated officer for the court.

48 Termination of Closure Order by Certificate

- (1) Once a closure order has been made and a constable or the local authority is satisfied that the need for the order has ceased a certificate may be issued. This ceases the closure order and any sum paid into a court is to be released by the court to the defendant.
- (2) As soon as is practicable after making a certificate, a constable or local authority must give a copy to any person against whom the closure order was made, give a copy to the designated officer for the court which made the order and fix a copy of it in a conspicuous position on the premises in respect of which the order was made.
- (3) A copy of the certificate must be given to any person who requests one.

49 Discharge of Closure Order by Court

(1) A closure order may be discharged by complaint to a justice of the peace. This can be done by any person to whom the relevant closure notice was given or any person who has an interest in the premises but to whom the closure notice was not given.

- (2) The court will make a discharge order if it is satisfied that there is no longer a need for the closure order. The justice may issue a summons directed to a constable as the justice considers appropriate or the local authority, requiring that person appear before the magistrates' court to answer to the complaint.
- (3) If a summons is issued, notice of the date, time and place at which the complaint will be heard must be given to all persons to whom the closure notice was given (other than the complainant).

50 Appeal in relation to Closure Orders

- (1) Appeal may be made to the Crown Court against:
 - a) a closure order
 - b) a decision not to make a closure order
 - c) a discharge order
 - d) a decision not to make a discharge order
- (2) The appeal must be made before the end of 21 days beginning with the day on which the order or decision in question was made.
- (3) An appeal under (a) or (b) may be made by any person to whom the relevant closure notice was given or any person who has an interest in the premises but to whom the closure notice was not given.
- (4) An appeal under (b) or (c) may be made by a constable or the local authority.

51 Enforcement of Closure Order

- (1) A person is guilty of an offence, if without reasonable excuse they permit premises to be open in contravention of a closure order, or fail to comply with, or do an act in contravention of a closure order.
- (2) If the closure order has been made, a constable or a person authorised by the local authority may (if necessary using reasonable force) enter the premises at any reasonable time, and having entered the premises, do anything reasonably necessary for the purpose of securing compliance with the order.
- (3) If the owner, occupier or other person in charge of the premises requires the office to produce evidence of identity or evidence of authority to exercise powers, the officer must produce that evidence.

52 Offences and Penalties

- (1) The following are prescribed by the Act as criminal offences:
- Section 1 Carrying on business as a scrap metal dealer without licence (level 5)

- Section 8 Failure to notify authority of any changes to details given with application (level 3)
- Section 10 Failure to display site licence or collectors licence (level 3)
- Section 11(6)Receiving scrap metal without verifying persons full name and address (level 3)
- Section 11(7)Delivering scrap metal to dealer and giving false details (level 3)
- Section12(6) Buying scrap metal for cash (level 5)
- Section 13 Failure to keep records regarding receipt of metal (level 5)
- Section 14 Failure to keep records regarding disposal of metal (level 5)
- Section 15(1) Failure to keep records which allow the information and the scrap metal to be identified by reference to one another (level 5)
- Section 15(2) Failure to keep copy of document used to verify name and address of person bringing metal, or failure to keep a copy of a cheque issued (level 5)
- Section 15(3) Failure to keep information and records for three years (level 5)
- Section 16 Obstruction to right of entry and failure to produce records (level 3)
- Section 17(1)Where an offence under this Act is committed by a body corporate and it is proved—
 - (a) to have been committed with the consent or connivance of a director, manager, secretary or other similar officer, or
 - (b) to be attributable to any neglect on the part of any such individual.
 - the individual as well as the body corporate is guilty of the offence and is liable to be proceeded against and punished accordingly.
- Section 17(2)Where the affairs of a body corporate are managed by its members, subsection (1) applies in relation to the acts and omissions of a member in connection with that management as if the member were a director of the body corporate.

Glossary of Terms

means a person who -

"Council"

"Licensed site"

"Mobile collector"

means North Lincolnshire Council means a site identified in a scrap metal licence

- a) carries on business as a scrap metal dealer otherwise than at a site, and
- regularly engages, in the course of that business, in collecting waste materials and old, broken, worn out or defaced articles by means of visits from door to door

"police officer"

Means a constable from Humberside Police or British Transport Police

"Premises"

includes any land or other place (whether enclosed or not)

"Relevant environmental permit or registration"

Means -

- a) any environmental permit under regulation 13 of the Environmental (Permitting) Regulations 2010 authorising any operation by the applicant in the local authority's area;
- any registration of the applicant under Schedule 2 to those Regulations in relation to an exempt waste operation (within the meaning of regulation 5 of those Regulations) carried on in that area;
- c) any registration of the applicant under Part 8 of the Waste (England and Wales) Regulations 2011 (carriers, brokers and dealers of controlled waste)

have the meaning given by section 3(3) of the Scrap Metal Dealers Act 2013

"Relevant offence" and "relevant enforcement action" "Site"

means any premises used in the course of carrying on business as a scrap metal dealer (whether or not metal is kept there).

"Site manager"

in relation to a site at which a scrap metal dealer carries on business, means the individual who exercises day-today control and management of activities at the site. (An individual may be named in a licence as site manager at more than one site; but no site may have more than one site manager named in relation to it)

"Sub-Committee"
"Statutory Provisions"

- means the Licensing (Miscellaneous) Sub- Committee

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- means any primary or secondary legislation enacted by Parliament

"Trading name"

means a name, other than that stated in the licence under which a licensee carries on business as a scrap metal dealer

October 2013

Scrap Metal Dealers Code of Practice

All scrap metal dealers and merchants signing up to this Code agree to abide by the following requirements:

- 1. All reasonable steps will be taken to ensure stolen metals are not bought.
- 2. No metals shall be stored or processed in a street or other public place.
- 3. Metals will only be accepted from those whose ID has been/can be verified as required by the Scrap Metal Dealers Act 2013
- 3. No payment shall be made to any person other than the person as identified on the scrap metal dealer's licence displayed on the vehicle where metals are produced by a licensed scrap metal collector.
- 4. Staff must be trained in administrative processes and all paperwork should be relevant and kept up-to-date.
- 5. Dealers will co-operate with police and local authorities by allowing access and inspection when requested.
- 6. No blackened copper wire that has obviously had its insulation removed should be bought.
- 7. Metals will not be traded through a 3rd party and metals will not be accepted from customers on foot.
- 8. Metal will not be accepted from customers arriving in taxis or private hire vehicles.
- 9. Dealers will display prominent signage at their premises stating that "We report suspected metal thieves to the Police".
- 10. In order to comply with the Act's requirements concerning record keeping and identification no metals shall be received without at a minimum taking and retaining a digital photograph(s) of the scrap metal load as presented, cross-referenced with the appropriate waste transfer note.
- 11. Dealers shall have available and actively use UV torches for detecting forensically marked metals.
- 12. Suspicious persons will be reported to the local police force for the area concerned.
- 13. Suspicious transactions will be reported to the local police force for the area concerned.
- 14. Dealers will work towards adopting into an electronic 'alert' notification scheme for early notification of stolen metals.
- 15. All scrap metal dealers agree to work towards installing automatic number plate recognition cameras or police approved CCTV systems at site entrances and/or weighbridges. (Where such systems have been installed posters advertising the fact will clearly be displayed on the premises).
- 16. Dealers should not enter a gated alley without permission from the local authority or residents effected by the gating order.

- 17. Dealers must keep copies of their waste transfer notes as part of their Duty of care for three years.
- 18. All licences shall be returned immediately to the licensing authority on expiry or other reasonable demand.

No English?

For information please call:

(Arabic) للحصول على العزيد من المعلومات اتصل بـ: 08000 (Arabic)

ज्याक्रीन वाश्मात्र कानटा वटन এই मयदा रमान कडून: 08000 193531 (Bengali)

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(Kurdish Sorani) بنز زانیاری به کوردی سؤرانی تعلیفؤن بنز زماره 193537 08000 یکه.

Para mais informação em português contacte-nos através do telefone 08000 193538 (Portuguese)

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"Warbixinta oo af Soomaali ah wac 08000 193540" (Somali)

(Urdu) ادود على انفار ميشن ك ليخ إس يُعلِنون تبرير را بلد فرياش - 193541 08000

Nie mówisz po angielsku? Po informacje zadzwoń pod numer 08000 195587 (Polish)

Не знаете английский? Для информации звоните 08000 195586 (Russian)

For information in large print, audio, Braille or to request a signer to speak to us please contact 01724 296296